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ROYAL GOVERNMENT-OF BHUTAN MINISTRY OF FINANCE TASHICHHO DZONG



MoF/DNP/PMDD-14/2021-22/1460

31 May 2022

NOTIFICATION

The Ministry of Finance would like to notify all on the issuance of updated Standard Bidding Document for Procurement of Works (above Nu. 5 Million) 2019 and Introduction of new modules in the e-GP:

i. Revision in the Evaluation Parameter for Procurement of Works (above Nu. 5 Million)

This is to enhance professionalism in the construction industry and to ensure and achieve timeliness, quality, effectiveness and efficiency while carrying out procurement. Section IV-Evaluation and Qualification Criteria Clause 3.2.2, 3.2.3, 5.1, 5.2, 5.3 and Section V-Bidding Forms Clause 6, 7 & 9 of the Standard Bidding Documents for Procurement of Works (above Nu. 5 Million) 2019 and Clause 2(b), 2(c), 4.1(a), 4.1(b) and 6 of Evaluation Guidelines for Procurement of Works (above Nu. 5 Million) 2019 have been revised as indicated in Annexure I.

The above changes in the evaluation parameters require up gradation and tweaking in the online evaluation tool (e-Tool) and electronic Government Procurement (e-GP). Therefore, to align the enhancement in e-Tool and e-GP and to ensure smooth transition, the changes shall come into force as follows:

- 1. All Tenders published before 1 June 2022, both online and offline shall be done using the existing Standard Bidding Documents (SBD) 2019 and evaluated accordingly and evaluation & award of contract shall be completed before 30 June 2022;
- 2. All Tenders published after 1 June 2022, both online and offline shall be done using the updated Standard Bidding Documents (SBD) 2019 and evaluation shall commence only after 1 July 2022, using the revised evaluation parameter in the etool;
- 3. Any tenders initiated in the e-GP after 1 June, 2022 shall be planned for evaluation only after 1 July 2022. This is to allow all pending tenders to be evaluated in the etool till 30 June 2022 and the revised evaluation parameters shall be deployed in the etool from 1 July 2022.

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ii. Deployment of partial Phase III modules in e-GP

As part of e-GP Phase-III, development of three modules have been completed and deployed in the e-GP production server. The modules are:

- 1. Reporting on Community Contract;
- 2. Procurement under development partner-financed projects (RFQ-Goods for World Bank and Asian Development Bank); and
- 3. Procurement of Non-Consulting Services (Catering services, Canteen services, Hiring of vehicles & Machineries and Event Management)

The above modules in the e-GP shall be effective from 1 June 2022 and any procurement falling under the above modules shall be done through the e-GP. The details of above modules are indicated in the release note v3.1 (Annexure II).

Kindly email at gppmd@mof.gov.bt or contact at 02-336962 for any clarification.

(Kesang Deki) Finance Secretary

Copy to:

- 1. The Hon'ble Prime Minister, Gyalyong Tshokhang, Thimphu.
- 2. Dasho Zimpon, Office of the Gyalpoi Zimpon, Thimphu.
- 3. The Auditor General, Royal Audit Authority, Thimphu
- 4. All Constitutional Heads, Government Secretaries, Dzongdags, Thrompons, Heads of Autonomous Bodies, Drungpas and Gups.
- 5. The Director, Construction Development Board, for necessary action.
- 6. The President, Construction Association of Bhutan, for dissemination of information.
- 7. All Gewog Administrative Officers (GAOs) for updation for Community Contracting reports
- 8. All Procurement Officers, to guide and facilitate smooth implementation.



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Annexure I- Revision in the Evaluation Parameter for Procurement of Works (above Nu. 5 Million)

Changes in Section IV- Evaluation and Qualification criteria Clause 3.2.2, 3.2.3, 5.1, 5.2, 5.3 and Section V- Bidding Forms Clause 6, 7 & 9 of the Standard Bidding Documents for Procurement of Works (above Nu. 5 Million) 2019 and Clause 2(b), 2(c), 4.1(a), 4.1(b) and 6 of Evaluation Guidelines for Procurement of Works (above Nu. 5 Million) 2019 have been revised as follows:

- i. Reduction of points for Access to Adequate Equipment from 25 to 20 points;
- ii. Reduction of points for Availability of Skilled Manpower from 25 to 20 points;
- iii. Introduction of new parameter Allocate 10 points for Works (any category) completed on time in the last 5 calendar years. Each work completed by % for last 5 calendar years:
 - a) 75-100 = 10 points
 - b) 50-74 = 5 points
 - c) 0-49 = 0 points
- iv. Inclusion of Tier IV with 10 points in 'Availability of skilled Manpower'
 - a) Fresh graduate engineer with basic training in CMS, OHS, e-GP & Construction Industry Rules and Regulations
 - b) Inclusion of training and certification for fresh engineer in Tier I & III
 - c) The contractor shall be based on the following evaluation criteria:

Tier	Existing	Revised
Tier I	50	40
Tier II	30	30
Tier III	20	20
Tier IV- Fresh graduate engineer trained and certified in CMS, OHS, e-GP & CDB refresher courses	100	10



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- e) In addition to the relevant documents that need to be submitted by the bidder, the bidder while submitting original signed CVs of technical manpower committed, the number of years in field shall be taken into consideration and not the year of graduation.
- f) The Price Preference Parameter score of 10 points from 2nd stage of evaluation (i) status
 (ii) Employment of Bhutanese is hereby removed from the Evaluation parameter.
- g) All contractors who obtain a score of 70 points or more on qualification criteria will be considered for the second stage of bid evaluation. 30 % of 1st stage of evaluation shall be carried forward to the 2nd stage of evaluation; this score will be combined with their financial bid to obtain the overall technical-financial score. The following shall be the score bearing:
- a) Financial score =70%
- b) Technical score 30%





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Annexure II- Release note (May 30, 2022)

- 1. Procurement under development partner-financed projects (SBDs):
 - Implemented process for foreign bidders to register in the e-GP System
 - Incorporated menu for development partner financed tenders in the dashboard for the bidders
 - Allowed foreign bidders to participate in development partner financed tenders
 - Incorporated SBD for World Bank in the e-GP System
 - Incorporated SBD for ADB in the e-GP System
 - Enabled project creation module under development partner
 - Enabled APP creation under development partner financed projects
 - Enabled tender creation from the APPs created from development partner financed projects
 - Enabled development partner SBD selection in the tenders created from development partner financed projects
 - Implemented BOQ Excel options for preparing tenders for the development partners financed tenders
 - Implemented BOQ Excel options for the bidders to participate in development partners financed bids
 - Incorporated item wise evaluation for the development partner financed projects
 - Incorporated development partner wise tender filtering in public pages
 - Incorporated development partner wise tender filtering option for the procuring agencies
 - Made Performance Security optional for the development partners financed bids
 - Configured business rules for the development partner SBDs
 - Customized tender evaluation module for the development partner financed bids
 - Customized Letter of Intent (LoI) module for the development partner financed tenders
 - Customized Letter of Acceptance (LoA) module for the development partner financed tenders
 - Customized tender award module for the development partner financed tenders
 - Customized bidder mapping module for limited tenders created from development partner SBDs
 - Disabled budget line integration for the tenders created from development partner SBDs

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- Enabled authorized bidder participation in the tenders created from development partner SBDs
- Customized government user creation module for the development partner tender creation
- Customized process to give program information before project information
- Customized bidder registration module to allow the foreign bidder to register only in "Goods" category
- Customized bidder registration instruction in the e-GP system for the registration of the foreign bidders
- Customized document upload module for the foreign bidders during bidder registration
- Made office phone number mandatory and mobile number optional for the foreign bidders
- During bidder registration, if the bidder selects country of origin other than Bhutan, changed the user interface accordingly
- Changed text in the e-GP system user interface for the development partner financed tenders
- Enabled LTM procurement method for the Packages and Tenders created from ADB projects
- Enabled OTM and LTM procurement methods for the Packages and Tenders created from World Bank Tenders
- Tender opening date and time is set automatically after 30 minutes from the submission date and time of a tender
- Removed discount form for the tenders created from development partner SBDs
- Customized e-GP system to send OTP only in email for the foreign bidders
- Bid Security is optional for the tenders created from ADB SBD
- Changed bid opening message in the dashboard for procuring agency
- Customized Tender Evaluation Report 2 for the tenders created from development partner SBDs
- Customized Bid Opening Reports for the tenders created from development partner SBDs
- Changed the name of the procurement methods in the notice page for the tenders created from development partner SBDs
- Dzongkhag is replaced by State or Province for international bidders





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- Customized eligibility of bidders during tender creation process for the tenders created from World Bank SBD
- Tooltip is added in the input field for invitation reference number
- Bid Securing Declaration text is changed based on development partner
- Made the name of the development partner visible in create and update tender page
- Loaded SBD based on the name of the development partner
- Foreign bidders will be able to receive e-GP notifications only via emails
- Changed bidder registration confirmation message for foreign bidders
- Label of input field changed to NID for international bidders

2. Procurement of Non-Consulting Service (SBDs):

- Developed Non-Consulting Service Event Management SBD in the e-GP System
- Developed Non-Consulting Service Canteen Service SBD in the e-GP System
- Developed Non-Consulting Service Catering Service SBD in the e-GP System
- Developed Non-Consulting Service Hiring of Vehicles SBD in the e-GP System
- Implemented Non-Consulting Service APP creation in the e-GP System
- Implemented Non-Consulting Service Tender creation in the e-GP System
- Enabled tender document preparation for the tenders created from the Non-Consulting Service SBDs
- Customized tender price comparison report for the tenders created from the Non-Consulting Service SBDs
- Customized Letter of Intent (LoI) module for the tenders created from the Non-Consulting Service SBDs
- Customized Letter of Acceptance (LoA) module for the tenders created from the Non-Consulting Service SBDs
- Enhancement of Contract Approval Workflow the tenders created from the Non-Consulting Service SBDs
- Customized tender evaluation module for the tenders created from the Non-Consulting Service SBDs
- Customized LoA rejection module for the tenders created from the Non-Consulting Service SBDs
- Qualification criteria form is made mandatory for the tender creator to fill during tender creation
- Customized text area size based on the text in the tender creation module

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- Changed the Non-Consulting Service SBDs to make Scope of Service form mandatory
- Customized Tender Evaluation Report 2 for the tenders created from the Non-Consulting Service SBDs
- Made Performance Security optional for the tenders created from the Non-Consulting Service SBDs
- Enabled re-evaluation for the tenders created from Non-Consulting Service SBDs
- Customized BOQ Form Consolidation for Non-Consulting Service Tenders
- Customized bidder mapping for Non-Consulting Service Limited Tenders
- Customized corrigendum module for Non-Consulting Service Tenders
- SBD selection customization for Non-Consulting Service Tenders
- Customized tender grand summary in opening module for Non-Consulting Service Tenders

3. Reporting on Community Contract:

- Created a new role (GAO) in the e-GP System
- Allowed PA admin to create GAO users
- Created Community Contract Menu for the GAO users
- Allowed GAO users to create and edit Community Contracts
- Allowed GAO users to upload related documents for Community Contracts
- Integrated Community Contracts module with the DCRC API to fetch information based on CID numbers
- Inserted the village data in the e-GP System database
- Incorporated search functionality in the Community Contracts Module
- Incorporated save as PDF functionality in the Community Contracts Module
- Incorporated village data view option in the Community Contracts Module
- Added filtering option based on the village data in the Community Contracts Module
- Incorporated necessary user interface text changes in the Community Contracts Module
- Incorporated public page for the Community Contract module to view, search and save Community Contract Reports
- Tooltip is added in name of work input field





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- 4. Revision of Evaluation parameters for Procurement of Works (Above 5 million):
 - Tier IV is incorporated in the Availability of Skilled Manpower Form in the Works Large SBD
 - Price Preference Parameter form in the Works Large SBD replaced by Works Completed in last 5 years

5. Bug Fixation:

- Prevented corrigendum publish after opening time of the tender is lapsed
- Increased variable size to prevent money to varchar conversion exception
- Data insertion exception fixation in audit tables
- Null Pointer exception fixation for development partner tenders
- Area code update fixation in Bidder Registration module
- Null Pointer Exception fixation in sub combo id in SBD module
- Fixation in calculating difference between two dates in bidding module
- Committee data insertion exception fixation
- Remove template form Id dependency for development partner SBDs during BOQ excel upload download both as Tender Creator and Bidder
- Debarment data fixation in public view page
- Bidders should not receive any emails if validity date of the bidders are expired
- Authorize bidder participation fixation for newly created SBDs where bidder does not need to upload any document during bid participation
- Enable logout functionality in the middle of bidder registration
- Bidder should not be able to declare bid security multiple times
- BOQ forms consolidation fixation for re-evaluation
- Subquery returned multiple row exception fixation
- Remove unnecessary CSS and JS file from different pages in the e-GP System
- BOQ excel upload fixation during corrigendum
- SMS body is modified to remove extra space
- Document upload fixation in SBD module
- JavaScript date calculation fixation
- User Manual download link fixation
- System should not allow bid securing declaration if bid submission time is over

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6. Enhancements:

- New User Interface is added to download self-declaration
- FAQs are updated
- Resources links are updated in landing page of the e-GP System
- Simplified filename validation regular expression
- System give proper message if COI is pending for works tenders
- Allowed zero row during SBD creation to make a form mandatory for tender creator
- For limited tenders, at least three (3) bidders should be selected
- Allowed bid security release before contract award only if bidder does not complete final submission
- Incorporated urgent TEC reform
- System should keep TEC history in case of urgent TEC reformation
- Latest logging mechanism is incorporated in the e-GP System (Log4j2)
- Add online complaint form in e-GP system
- Performance Security Validity Date is added in the e-GP system
- Checkbox is added in Tender Forms to select all the row at once
- Schedule of Dayworks and Provisional Sum forms are excluded from Grand Summary

